## **APPENDIX C**

Africatown/Plateau Community Surveys: Comments and Responses

### **APPENDIX C CONTENTS**

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**Submitted Surveys** 





**Project Overview:** About the Mobile River Bridge and Bayway Project:

The I-10 Mobile River Bridge and Bayway project involves constructing a new six-lane bridge across the Mobile River and replacing the existing four-lane Bayway with an eight-lane structure.

The new bridge, Wallace Tunnel, and the Bayway will be tolled. The Cochrane-Africatown Bridge, Bankhead Tunnel and the Causeway will not be tolled.

#### **ALDOT** expects this project to:

- Reduce travel time between Mobile and Spanish Fort/Daphne on I-10.
- Increase reliability in travel times and accessibility to jobs, educational facilities, medical services, and recreational activities.
- Facilitate access to/from major industries and freight destinations in Mobile and Baldwin Counties and provide hazardous material vehicles a direct route away from downtown.
- Take all efforts to preserve and protect the Mobile Bay, local rivers and surrounding communities.

#### **Anticipated Impacts to the Africatown Community:**

- Increased traffic and congestion on Bay Bridge Road (Africatown Boulevard), Cochrane Bridge, and Causeway
- Longer delays at intersections along Bay Bridge Road (Africatown Boulevard)
- Increased traffic may result in minimal increase in noise along Bay Bridge Road (Africatown Boulevard); increase not expected to be perceived.
- Increased traffic could make it more difficult to cross from one side of Bay Bridge Road (Africatown Boulevard) to the other
- Increased traffic could make it more difficult to turn onto Bay Bridge Road (Africatown Boulevard) from side streets

#### To offset these potential impacts, ALDOT is proposing the following mitigation measures:

- Install a traffic signal at Bay Bridge Cutoff Road/Bay Bridge Road to improve access to the proposed Africatown Welcome Center and Union Baptist Church
- Adjust signal timing along non-tolled route to better accommodate local traffic movements to ensure that access to destinations is maintained
- Construct shared use path along Bay Bridge Road from I-165 across the Cochrane-Africatown Bridge to US-90 on the east side of Mobile River and provide crosswalks at traffic signals to allow bicyclists and pedestrians to cross Bay Bridge Road (Africatown Boulevard)

ALDOT's mission is to provide a safe, efficient, environmentally sound intermodal transportation system for all users, especially the taxpayers of Alabama.

ALDOT would like your thoughts:
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City, State, Zip Code: Germany Al 36575
(a Life long resident (Church Member)

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8. How can we be sure we're reaching your neighbors? By getting in touch with the
9. Name: Edna Dinkins Address: 2411 Crass ST.
City, State, Zip Code: Mobile, AL 36610
(AFriCATDWN) ALDOT's mission is to provide a safe, efficient, environmentally sound intermodal transportation system for all users,

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especially the taxpayers of Alabama.

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9. Name: Brenda Webb Address: 86 Nighland Ave
City State Zin Code: MCD Delea Al. 3/0/0/0

 $On line: {\bf www.Mobile River Bridge.com} \mid {\bf Email: agregg@mobile river bridge.com}$ 

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9. Name: 14/lin L. Porter Address: 903 De Thomas Are S.
City, State, Zip Code: Mobile 36610 - 4120

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9. Name: Olice Richardson Stot Address: 534 Romana St
City, State, Zip Code: Pruhand, AC34610

Thank you for your time.

ALDOT's mission is to provide a safe, efficient, environmentally sound intermodal transportation system for all users, especially the taxpayers of Alabama.

ALDOT would like your thoughts:
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8. How can we be sure we're reaching your neighbors?			
9. Name: Address:			
City, State, Zip Code:			

 $On line: {\color{blue} www. Mobile River Bridge.com \mid Email: agregg@mobile river bridge.c$ 

ALDOT would like your thoughts:
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9. Name: Joycelyn Davis Address: 813 N. Cawthon St.
City, State, Zip Code: Prichard, Al 3660

ALDOT would like your thoughts:		
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1. What are your thoughts on the project? A good Idea - Much needed for continued fity Area growth		
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**Responses to Comments** 

	Comment	Response
1.	Six people stated that the project is a good idea, with the following additional comments:  - Much needed for continued area growth - It's an improvement and with improvements there are changes. Hopefully it will be for the best I think it is a much needed item. I have observed the congestion on I-10 and feel this bridge will help alleviate that problem I want the community to benefit from this project. If done right, could benefit.	Comments noted.
2.	Three people specifically commented on the traffic that may come to the Africatown community.  One said the bridge is much needed, but they do not look forward to the traffic.	Traffic studies indicate that the implementation of a toll may result in reduced traffic on I-10 due to toll suppression. The impacts to Africatown are primarily increased traffic and congestion. The increased traffic is expected to result in access issues to the
	Another said they do not like the idea of all the traffic will be coming in and the high speed of the cars and trucks.	neighborhood, reduced community cohesion, and noise. More details on the potential impacts to the Africatown/Plateau community resulting from toll diversion are included in Section 4.6 of the SDEIS.
	One person requested that the project be safe for the community, and one person stated that they are concerned about pedestrian safety and more traffic accidents.	ALDOT has identified mitigation measures and environmental commitments that will be implemented to provide benefits to the Africatown community and other communities that may be affected by the proposed project. These commitments are listed in Section 5.0 of the ROD and are required to be carried forward through the design, construction, and post-construction phases of the project. ALDOT is committed to working with the Africatown/Plateau community to implement mitigation measures and environmental commitments related to the Africatown/Plateau community identified in Section 5.0 of the ROD. To involve the community in the implementation of these commitments, ALDOT will

Comment	Response
	develop an Africatown/Plateau Steering Committee. ALDOT will send invitations to serve on the Steering Committee within 60 days of approval of the Combined FEIS/ROD. ALDOT will hold the first Steering Committee meeting in the Fall of 2019. This will provide continued opportunities for involvement of Africatown/Plateau representatives to promote compatibility with the community's plans for development and growth. This has been added as an environmental commitment in Section 5.0 of the ROD. The framework for the Committee is contained in Appendix C of the FEIS.
	ALDOT has also committed to provide traffic signals at Union Missionary Baptist Church (Bay Bridge Road Cutoff) and Magazine Street/Tin Top Road. The signals will be timed to improve traffic flow along the corridor to minimize impacts to the community. ALDOT will also work with the Africatown/Plateau Steering Committee to evaluate and implement traffic calming measures that would be effective in reducing speeds along Africatown Boulevard without substantially increasing anticipated queue lengths.
	To provide safer bicyclist and pedestrian connectivity, ALDOT has committed to providing bicycle/pedestrian facilities on both sides of Bay Bridge Road from its connection with the I-165 off ramp to the east side of Mobile River via the Cochrane-Africatown USA Bridge. ALDOT will install crosswalks at all of the signalized intersections along Bay Bridge Road (Africatown Boulevard) as part of the Cochrane-Africatown USA Bridge Shared Use Path. These crosswalks will include

	Comment	Response
		appropriate striping on the asphalt, push-button activated signal heads, and pedestrian signage. This has been added as an environmental commitment in Section 5.0 of the ROD.
3.	Two people recommended that ALDOT continue to holding meetings with community.	ALDOT has committed to continuing to meet with the community as the project develops. The Africatown/Plateau Steering Committee will facilitate continued opportunities for involvement of representatives from this community to promote compatibility with plans for development and growth and ensure continued input from the community as the project progresses into the design, construction, and post-construction phases.
4.	The bridge is ok, but all hazardous materials need to be re-routed to go I-10. Only maritime material needs to come this way. Place a no hazardous material sign for Bay Bridge Road.	The project would provide trucks with a more direct, less congested route across Mobile River and Mobile Bay. Trucks transporting hazardous materials would no longer be routed to I-65, I-165, and the Cochrane-Africatown USA Bridge to cross the Mobile River but will be able to use a direct, non-congested route. Trucks transporting hazardous materials are not required to obtain a permit from the state of Alabama, and they cannot be forced to route along the I-10 corridor. However, ALDOT commits to conducting a traffic study that documents existing and future hazardous cargo traffic flow along Africatown Boulevard to compare actual numbers before and after construction of the project. As noted in the errata sheet contained in Section 2.0 of the FEIS, this has been added as an environmental commitment in Sections 4.6 of the SDEIS and Section 5.0 of the ROD.
5.	Three people stated that traffic signals are needed to help residents get in and out of community. <b>One person specifically mentioned placing</b> a light at Cutoff	As stated in Sections 4.6 of the SDEIS and Section 5.0 of the ROD, ALDOT commits to provide traffic signals
	Road and Bay Bridge Road.	at Union Missionary Baptist Church (Bay Bridge Road

	Comment	Response
		Cutoff) and Magazine Street/Tin Top Road. The signals will be timed to improve traffic flow along the corridor to minimize impacts to the community. The signals will also be responsive to traffic to facilitate ingress and egress for the residents of the Africatown community. ALDOT will work with the Africatown/Plateau Steering Committee to make sure any concerns or issues associated with the timing and/or sensors are addressed in a timely manner to make sure the signals are effective and properly operating.
6.	One person suggested putting a do not block sign at the corner of Peter Lee Street at Africatown Boulevard so cars coming out of the community will not be blocked.	ALDOT will work with the Africatown/Plateau Steering Committee to determine if this is an appropriate measure to be implemented and to identify locations where this strategy may be effective.
7.	One person suggested adding turn lanes.	A two-way, center left-turn lane currently exists along Bay Bridge Road, so it is anticipated that this suggestion would apply to side streets to help local traffic access Bay Bridge Road. ALDOT will work with the Africatown/Plateau Steering Committee to determined if this is an appropriate measure to be implemented and where turn lanes would be effective.
8.	Four people commented that the speed limits needs to be reduced on Bay Bridge Road and that the police need to enforce the speed limit.	ALDOT will conduct a speed study to determine if changing the posted speed limits will have a beneficial effect. This has been added as an environmental commitment in Section 5.0 of the ROD.  While ALDOT has no authority to increase police enforcement of the speed limit, the Africatown/Plateau Steering Committee will serve as a venue for representatives from the community to

	Comment	Response
		discuss this concern with the City of Mobile who may be able to address this issue.
		ALDOT will work with the Africatown/Plateau Steering Committee to evaluate and implement traffic calming measures that would be effective in reducing speeds along Bay Bridge Road (Africatown Boulevard) without substantially increasing anticipated queue lengths. This has been added as an environmental commitment in the Combined FEIS/ROD.
9.	Five people stated that the community should receive money from the tolls to make improvement projects in the area.	For the Mobile River Bridge and Bayway Project, the revenue from the tolls will be collected by the Concessionaire and used to repay the necessary funds to design, build, finance, operate and maintain the project for a 55-year term. These funds might come in the form of Private Activity Bonds, a Federal TIFIA Loan or private equity from the Concessionaire. Tolling will not create a revenue stream, and additional funds in the form of a public subsidy will be required to pay for the project. More information on how the project will be funded is available in Section 3.7 of the SDEIS.
		ALDOT has worked with potentially affected communities to identify mitigation measures and environmental commitments that will be implemented to provide benefits to the Africatown community and other communities that may be affected by the proposed project. Mitigation measures specific to the Africatown/Plateau community are discussed in Section 4.6 of the SDEIS and Section 5.0 of the ROD. The environmental commitments identified in Section 5.0 of the ROD serve a similar function as a

	Comment	Response
		Community Benefits Agreement in that they formalize ALDOT's commitment to provide certain assurances of benefits to affected communities, such as traffic signals, bicycle/ pedestrian facilities, long-term haz mat study, water quality, aesthetics, and access management, along with others. These commitments are required to be carried forward through the design, construction, and post-construction phases of the project.
10.	Pave the streets.	ALDOT has committed to resurfacing of Paper Mill Road and to including landscaping along Paper Mill Road. This is an environmental commitment in Section 5.0 of the ROD.
11.	Help with historical markers.	ALDOT will install historical markers along the Cochrane-Africatown USA Bridge Shared Use Path which will run along the length of Bay Bridge Road. This is an environmental commitment in Section 5.0 of the ROD.
12.	Help with local schools.	Specific opportunities to help with local schools have not been identified in discussions with the community and community leaders; however, this is a suggestion that can be explored through the Africatown/Plateau Steering Committee.
13.	What impact will the increase in traffic have on the structure of Union Baptist Church?	No right-of-way would be acquired from the church, and the proposed project would not affect the structure of the Union Missionary Baptist Church.  Access to the church will be maintained, and a traffic signal will be installed at Bay Bridge Road Cutoff.  Signals along Africatown Boulevard (Bay Bridge Road) will be timed to improve traffic flow along the corridor to minimize impacts to the community. The signals will also be responsive to traffic to facilitate ingress and egress for the residents of the Africatown

	Comment	Response
		community. ALDOT will work with the Africatown/Plateau community to make sure the signals are effective and properly operating and that any concerns or issues associated with the timing and/or sensors are addressed in a timely manner. This language is included in Section 5.0 of the ROD.
14.	Open up some of the old routes.	ALDOT has looked at ways to open up old routes, but reconnecting them would result in the acquisition of property from within the limits of the Africatown Historic District. Additionally, opening up some of the old routes may result in adverse impacts to the community in the form of relocations.
15.	Need signs saying red light coming up.	ALDOT will install a caution signal at the suggested location. ALDOT will work with the Africatown/Plateau Steering Committee to evaluate and implement traffic calming measures that would be effective in reducing speeds along Africatown Boulevard without substantially increasing anticipated queue lengths. This has been added as an environmental commitment in Section 5.0 of the ROD.
16.	Two people suggested that ALDOT build an elevated span from the Cochrane Bridge to the bridge coming down to Bay Bridge Road.	Constructing an elevated span from the Cochrane Bridge to the I-165 bridges at Bay Bridge Road would result in direct impacts the Africatown Historic District and would result in major direct physical and indirect impacts to the Africatown/Plateau community. Therefore, this is not considered a reasonable and feasible alternative or mitigation measure.
17.	<ul> <li>Suggestions for ways to reach the community included the following:         <ul> <li>Three people said to canvas the community, two specifically said to walk around the area on foot</li> <li>Three people said to mail notices to residents</li> <li>Have meetings at the community center, not the church.</li> <li>Send flyers, send e-mails, hold town meetings.</li> </ul> </li> </ul>	ALDOT appreciates the community's suggestions for how to reach people in the Africatown/Plateau community and will use these strategies to continue to engage with the community as the project progresses.

Comment	Response
<ul> <li>Contact the neighbors who are concerned about the community</li> </ul>	
<ul> <li>Three people said to hold meetings to let people know what is going</li> </ul>	
on.	
<ul> <li>Two people said to contact local ministers</li> </ul>	
- Contact local media	
<ul> <li>Keep meeting in churches</li> </ul>	
<ul> <li>One person said to have meetings after 6 p.m.</li> </ul>	

Africatown/Plateau Steering Committee Framework

#### Africatown/Plateau Steering Committee Framework

#### A. Purpose of Steering Committee

As discussed in Section 4.6 and Appendix E of the Supplemental DEIS, it has been determined that the Africatown/Plateau community will experience disproportionately high and adverse impacts due to traffic diverting from the tolled route to the non-tolled route (which includes the Cochrane-Africatown USA Bridge and Bay Bridge Road) to avoid paying the toll. As a result, the Africatown/Plateau community may experience impacts associated with degradation in level of service and community cohesion. ALDOT has worked with the Africatown/Plateau community to discuss potential impacts, identify appropriate mitigation measures, and develop environmental commitments that will be implemented to provide benefits to the Africatown/Plateau community to lessen some of the impacts that may be experienced by the community. ALDOT is committed to continuing to work with the Africatown/Plateau community to implement mitigation measures and environmental commitments related to the Africatown/Plateau community identified in Chapter 5.0 of the Record of Decision (ROD).

The purpose of the Committee is to facilitate continued opportunities for involvement of representatives from the Africatown/Plateau community to promote compatibility with plans for development and growth and to help ALDOT define the details of how the commitments will be implemented to best serve the community.

ALDOT will send invitations to serve on the Steering Committee within 60 days of approval of the Combined FEIS/ROD. ALDOT will hold the first Steering Committee meeting in the Fall of 2019. This will provide continued opportunities for involvement of Africatown/Plateau representatives to promote compatibility with the community's plans for development and growth.

#### B. Members of Africatown/Plateau Steering Committee

The Committee will be comprised of members of the Africatown/Plateau Steering Committee. At a minimum, the following organizations will be invited to appoint a member to serve as their representative on the Committee:

- Africatown Community Development Corporation,
- Center for Fair Housing,
- City of Mobile,
- City of Prichard,
- Clean, Healthy, Safe, & Sustainable Africatown,
- First Hopewell Baptist Church,
- Hope Community Center,
- Mobile County Training School,
- Our Mother of Mercy Catholic Church,
- Union Missionary Baptist Church, and
- Yorktown Missionary Baptist Church.

The above-listed organizations have an interest in providing improvements for the Africatown/Plateau community and have indicated their desire to continue to work with ALDOT to provide input on the implementation of the environmental commitments. Additional organizations/groups not listed above may be nominated by the members of the committee to be invited to join or replace an existing member. To encourage effective dialogue, the maximum number of committee members allowed will be fifteen (15).

#### C. Roles and Responsibilities of Committee

The involvement of the Committee will be a collaborative process that occurs primarily through in-person meetings. E-mail and telephone correspondence may also be used when necessary. The Committee will meet with ALDOT as needed.

The Committee will be responsible for providing input to ALDOT regarding the following:

• Effectiveness and operation of existing and new traffic signals along Bay Bridge Road (Africatown Boulevard), including signal timing and whether sensors are operating properly;

- Identification of traffic calming measures that would be effective in reducing speeds on Bay Bridge Road (Africatown Boulevard) without significantly affecting the anticipated traffic queue lengths along the route;
- Meeting with ADEM to discuss opportunities to monitor air quality monitor in the community;
- Development of historic/interpretive signage for installation along the Cochrane-Africatown USA Shared Use Path;
- Development of design criteria for the Cochrane-Africatown USA Shared Use Path to ensure compatibility and connectivity with other proposed developments along Bay Bridge Road (Africatown Boulevard), including the Africatown Connections Blueway project, the Africatown Welcome Center, and others that may be identified;
- Identification of streetscaping components to be provided along Paper Mill Road from Bay Bridge Road (Africatown Boulevard) to US 43;
- Other topics of interest to the Committee that may be identified as part of this process.

The results of the speed study and the haz mat truck study will be reviewed and discussed with the Africatown/Plateau Steering Committee.

The following table provides a list of activities in which the Africatown/Plateau Steering Committee will participate:

Activity	Purpose/Focus
Meeting #1	Learn about the Project through available design information, including typical sections, maps, and a visualization/animation.
	<ul> <li>Review environmental commitments ALDOT made in the Project's Record of Decision what input is needed from Committee.</li> </ul>
	• Discuss goals/objectives of Committee; define roles/responsibilities; identify timing of Committee activities.
Meeting #2	Identify effective ways to engage the larger Africatown/Plateau community.
	• Identify list of needs/wants to be included in implementation of environmental commitments
	Develop Action Plan for implementing environmental commitments, including requirements and timing
Additional Meetings	Review conceptual plans for environmental commitments, as appropriate, including: the Cochrane-Africatown USA Shared Use Path, streetscaping along Paper Mill Road, and historic/interpretive signage
	Review more detailed design plans for environmental commitments, as appropriate
	• Discuss effectiveness of environmental commitments that have been implemented, such as traffic signals, sensors, etc.
	Other topics to be determined

**ALDOT Letter to ADEM Air Quality Division** 

# ALABAMA DEPARTMENT OF TRANSPORTATION



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John R. Cooper TRANSPORTATION DIRECTOR

August 7, 2019

Alabama Department of Environmental Management Attention: Air Division PO Box 301463 Montgomery, Alabama 36130

RE: Africatown/Plateau Air Quality Monitoring

To Whom it May Concern:

The Alabama Department of Transportation (ALDOT) is working with the Africatown/Plateau community in Mobile, Alabama, to develop a Steering Committee to implement appropriate measures to help improve the community. One of the requests raised by the community is for ADEM to install air quality monitors in the community. In order to facilitate coordination between the Africatown/Plateau community and ADEM, ALDOT respectfully requests that ADEM supply us with the appropriate contact person at ADEM to discuss this issue and a list of information/steps required to formally request that ADEM install an air quality monitoring system.

We look forward to working with ADEM on this matter. Should you have any questions or require additional information, please contact me at (251) 434-6800 or <a href="mailto:perrye@dot.state.al.us">perrye@dot.state.al.us</a>. Thank you for your continued interest in this project.

Sincerely,

Edwin L. Perry, III, P.E.

Mobile River Bridge and Bayway Project Director